

## Message Text

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ORIGIN L-03

INFO OCT-01 EA-11 IO-13 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03

SS-15 USIA-15 ACDA-19 AF-10 ARA-16 EUR-25 NEA-10 /176 R

DRAFTED BY L/EA:OTJOHNSON:CBF

APPROVED BY L:GHALDRICH

IO/UNP:JKIMBALL

EA/K:WKRIEBEL

L/UNA:SNELSON

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R 201353Z SEP 73

FM SECSTATE WASHDC

TO AMEMBASSY SEOUL

INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 187047

E.O. 11652:GDS

TAGS: PFOR, PDEV, KS, KN

SUBJECT: ROK FOREIGN POLICY INITIATIVE: SUPPORT FOR

SIMULTANEOUS ADMISSION AND RECOGNITION OF  
NORTH KOREA

REF: (A) SEOUL 5668

(B) STATE 165156

(C) USUN 3903

1. RE PARA 2(A) AND (B) REF (A). QUESTION WHETHER VOTE  
IN UNGA FOR MEMBERSHIP, FOLLOWING SECURITY COUNCIL  
RECOMMENDATION UNDER ARTICLE 4, WOULD CONSTITUTE DE JURE  
RECOGNITION CANNOT BE ANSWERED CATEGORICALLY. MANY  
GOVERNMENTS MIGHT WELL TAKE POSITION THAT SUCH A VOTE  
DID NOT CONSTITUTE RECOGNITION, SINCE RECOGNITION NOT  
INTENDED. U.S. POSITION, HOWEVER, WOULD BE AS STATED REF (B).  
WHETHER AFFIRMATIVE VOTE ON RESOLUTION "FAVORING" MEMBERSHIP  
OF BOTH KOREAS WOULD PRESENT DIFFICULTIES UNDER ARTICLE 4  
OF CHARTER, AS SET FORTH REF (B), WOULD DEPEND ON WHAT ONE  
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MEANS BY "FAVORING- AND ON WORDING OF RESOLUTION. HOWEVER,

DRAFT LANGUAGE ON MEMBERSHIP IN AGREED FRIENDLY RESOLUTION  
REF (C) DOES NOT, IN OUR VIEW, CREATE SUCH DIFFICULTIES.  
DRAFT LANGUAGE MERELY EXPRESSES UNGA "HOPE" THAT "MEMBERSHIP"  
(NOT NECESSARILY DUAL MEMBERSHIP) WILL BE "CONSIDERED" BY  
NORTH AND SOUTH KOREA. ADMITTEDLY THIS IS A TECHNICAL  
DISTINCTION, BUT AS ALREADY NOTED, THE QUESTION OF WHAT  
ACTS IMPLY RECOGNITION IS A TECHNICAL QUESTION.

2. IN THIS REGARD, IT MIGHT BE USEFUL, IN DEALING WITH  
GOVERNMENTS WHICH ARE CONCERNED ABOUT THE RECOGNITION  
QUESTION, TO CLARIFY DISTINCTION BETWEEN RECOGNITION OF  
SEPARATE NORTH KOREAN STATE AND ITS GOVERNMENT AND THE  
ESTABLISHMENT OF DIPLOMATIC RELATIONS WITH THAT GOVERNMENT.  
EVEN IF IT WERE TRUE THAT VOTE "FAVORING" SIMULTANEOUS  
ADMISSION CONSTITUTED DE JURE RECOGNITION OF EXISTENCE  
ROK AND DPRK AS STATES, SUCH RECOGNITION WOULD FALL SHORT  
OF THE ESTABLISHMENT OF DIPLOMATIC RELATIONS AND IN NO  
WAY WOULD IMPLY THAT DIPLOMATIC RELATIONS MUST FOLLOW.  
USG, FOR EXAMPLE, RECOGNIZES SEVERAL STATES AND  
GOVERNMENTS (MOST NOTABLY CUBA) WITH WHICH IT MAINTAINS  
NO DIPLOMATIC RELATIONS.

3. RE PARA 2(C) REF (A). WHETHER VIEW EXPRESSED PARA 1  
REF (B) EXTENDS TO VOTES ON MEMBERSHIP IN SPECIALIZED  
ORGANIZATIONS DEPENDS ON LANGUAGE OF CHARTER OR  
CONSTITUTION OF ORGANIZATION IN QUESTION REGARDING  
MEMBERSHIP REQUIREMENTS. VIEW EXPRESSED REF (B) APPEARS  
TO EXTEND TO VOTE IN FAVOR OF DPRK MEMBERSHIP IN WHO.  
ARTICLE 3 OF WHO CONSTITUTION STATES THAT MEMBERSHIP IN  
ORGANIZATION SHALL BE OPEN TO ALL STATES.

4. RE LEE'S COMMENT, WE RECOGNIZE ROK IN TICKLISH  
POSITION. BASED ON ABOVE, WE BELIEVE CASE CAN BE MADE  
BY ROK WITH COUNTRIES FOR WHOM THIS IS A PROBLEM THAT  
VOTE FOR FRIENDLY DRAFT RESOLUTION NEED NOT RAISE  
PROBLEMS RE ARTICLE 4 OF UN CHARTER NOR (PER PARA 2  
ABOVE) QUESTION OF ESTABLISHING DIPLOMATIC RELATIONS. RUSH

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** RECOGNITION, MEMBER ADMISSIONS, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 20 SEP 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** collinp0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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**Disposition Reason:**  
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**Document Number:** 1973STATE187047  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** OTJOHNSON:CBF  
**Enclosure:** n/a  
**Executive Order:** GS HALDRICH  
**Errors:** N/A  
**Film Number:** n/a  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Secure:** OPEN  
**Status:** NATIVE  
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**TAGS:** PFOR, PDEV, KS, KN, US, UNGA  
**To:** SEOUL  
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